

**Message to the Senate Transmitting
the Mongolia-United States
Investment Treaty**

June 26, 1995

To the Senate of the United States:

With a view to receiving the advice and consent of the Senate to ratification, I transmit herewith the Treaty Between the United States of America and Mongolia Concerning the Encouragement and Reciprocal Protection of Investment, with Annex and Protocol, signed at Washington on October 6, 1994. Also transmitted for the information of the Senate is the report of the Department of State with respect to the Treaty, with Annex and Protocol.

The bilateral investment Treaty (BIT) with Mongolia will protect U.S. investors and assist Mongolia in its efforts to develop its economy by creating conditions more favorable for U.S. private investment and thus strengthening the development of the private sector.

The Treaty is fully consistent with U.S. policy toward international and domestic investment. A specific tenet of U.S. policy, reflected in this Treaty, is that U.S. investment abroad and foreign investment in the United States should receive national treatment. Under this Treaty, the Parties also agree to international law standards for expropriation and compensation for expropriation; free transfer of funds associated with investments; freedom of investments from performance requirements; fair, equitable, and most-favored-nation treatment; and the investor's or investment's freedom to choose to resolve disputes with the host government through international arbitration.

I recommend that the Senate consider this Treaty as soon as possible, and give its advice and consent to ratification of the Treaty, with Annex and Protocol, at an early date.

William J. Clinton

The White House,
June 26, 1995.

**Remarks to the Cuban-American
Community**

June 27, 1995

I want to speak with you today about my administration's plans to press forward with our efforts to promote a peaceful transition to democracy in Cuba. A little more than a month ago, I took steps to stop the dangerous and illegal flow of Cubans attempting to enter the United States by sea. I want to report to you on the results of these steps and why I believe it was the right thing to do. But first, let me be clear: our commitment to a better future for the Cuban people remains as strong as ever.

Throughout our hemisphere, a powerful wave of democracy is bringing new respect for human rights, free elections, and free markets. Thirty-four of the thirty-five countries in this region have embraced democratic change. Only one nation resists this trend, Cuba.

Cuba's system is at a dead end politically, economically, and spiritually. The Castro regime denies Cubans their most basic rights. They cannot speak freely. They cannot organize to protest. They cannot choose their own leaders. At the same time, economic collapse threatens the well-being of every man, woman, and child in Cuba.

The pressure of our embargo and the withdrawal of Soviet support have forced Cuba to adopt some economic measures of reform in the last 2 years. We haven't seen that before. But economic change remains slow, stubborn, and painfully inadequate. The denial of basic rights and opportunities has driven tens of thousands of Cubans to desperation.

In the summer of 1994, thousands took to treacherous waters in unseaworthy rafts, seeking to reach our shores; an undetermined number actually lost their lives. In response, I ordered Cubans rescued at sea to be taken to safe haven at our naval base at Guantanamo and, for a time, in Panama. But this could not be a long-term solution. Last fall, I ordered that the young, the old, and the infirm and their immediate families be admitted to our country. Thousands entered

the United States in this way. Still, that left tens of thousands of young men at Guantanamo who were becoming increasingly frustrated and desperate. Senior United States military officials warned me that unrest and violence this summer were likely, threatening both those in the camps and our own dedicated soldiers.

But to admit those remaining in Guantanamo without doing something to deter new rafters risked unleashing a new, massive exodus of Cubans, many of whom would perish seeking to reach the United States. To prevent that situation and to settle the migration issue, I took action. The Cuban rafters who were brought to Guantanamo last summer will be admitted to the United States, except those found to be inadmissible under U.S. law. Those Cubans rescued at sea while illegally trying to enter the United States will be taken back to Cuba. Under our generous program of legal immigration, 20,000 Cubans from Cuba will be allowed to enter and reside in the United States every year from now on. And we'll continue to provide assistance to Florida to help resettle those Cuban migrants.

I know that many of you have questions about aspects of this policy. Yet, the simple truth is that there is no realistic alternative. We simply cannot admit all Cubans who seek to come here. We cannot let people risk their lives on open seas in unseaworthy rafts. And we cannot sentence thousands of young men to live in limbo at Guantanamo.

Our new policy is working. Since its beginning on May 2d, few Cubans have been intercepted at sea. We cannot know how many lives have been saved by the deterrent effect of this policy. But consider this: In May of last year, some 700 Cubans were picked up and many others were lost at sea. Our new policy can help to avoid uncontrolled migration, and it's already saving lives.

At the same time, we are making every effort to protect those at risk in Cuba. We will not return rafters who we believe would suffer reprisals back in Cuba. The U.S. Interests Section in Havana is carefully monitoring those sent home, visiting each of them individually to ensure they are not harassed. And thanks to our legal migration programs, over 15,000 Cubans have been approved to

enter the United States since September 1994 as immigrants, parolees, and refugees. That is 3 times more than in any previous year.

In short, the actions we took address the serious humanitarian problem at Guantanamo, deter illegal and unsafe migration, protect political refugees, and expand opportunities for legal admission from Cuba. They serve our national interests.

Regularizing Cuban migration also helps our efforts to promote a peaceful transition to democracy on the island. For too long, Castro has used the threat of uncontrolled migration to distract us from this fundamental objective. With the steps I have taken, we are now able to devote ourselves fully to our real, long-term goal.

Our policy is rooted in the Cuban Democracy Act, which I endorsed some 3 years ago and which subsequently passed the Congress with bipartisan support. Consistent with the act, the United States will maintain the economic embargo against the Cuban regime. This is an important way to promote change in Cuba, and it will remain in place until we see far-reaching political and economic reform. As provided in the act, if Cuba takes steps in the direction of meaningful change, we are also prepared to respond with our own carefully calibrated responses.

The Cuban Democracy Act also calls on us to support the Cuban people in their struggle for democracy and economic well-being. We believe that reaching out today will nurture and strengthen the fledgling civil society that will be the backbone of tomorrow's democratic Cuba. We will continue to help Cuba's democratic opposition and the churches, human rights organizations, and others seeking to exercise the political and economic rights that should belong to all Cubans.

Throughout the Americas, dictatorships have given way to democracy. They are following the path of reconciliation and forgiveness preached by Cuba's first Cardinal, Jaime Ortega, during his recent visit here to the United States. Cuba will follow this course of its neighbors. With the support of the American people and their representatives in Congress, we can move forward toward our common goal of a peaceful transition to de-

mocracy in Cuba. I hope that it will be my privilege as President to welcome a free Cuba back into the community of democratic nations.

NOTE: The President's remarks were videotaped at noon on June 7 in the Oval Office at the White House for later broadcast, and they were released by the Office of the Press Secretary on June 27.

**Remarks at the Opening Session of
the Pacific Rim Economic
Conference in Portland, Oregon
June 27, 1995**

Thank you very much. Mayor Katz, Governor Kitzhaber; I want to thank the people of Portland who have done so much to make us feel at home here; Secretary Peña for co-sponsoring the conference; all the members of the Cabinet and the administration who get to do their jobs in Portland, in the real world today instead of back in Washington; President Ramaley; Congresswoman Furse; Governor Lowry. Let me also thank the Coast Guard for all the work that they have done to help us succeed here.

Let me begin by saying I wanted some heated exchanges here today, but I have already overdone it. *[Laughter]*. This is a working conference. We will not be offended if you take your jackets off, roll your sleeves up. It would suit me if the gentlemen here present want to take your ties off. I won't be offended. I think you better stop there. *[Laughter]*

I have really looked forward to this for quite some time. I had a wonderful experience when we came to Portland shortly after I became President for the timber conference. And a lot of ideas were generated out of that which clearly affected the work of our administration in terms of getting an aid package through Congress to help to pay for economic conversion in disadvantaged communities and a lot of other very specific things.

When I was Governor, I used to go out across my State secure in the knowledge that even in every State there is no such thing as a State economy, that within each State the regions are dramatically different in their possibilities and their problems. And I do not

believe that our National Government can have a sound economic policy without continuing to establish partnerships and to listen to people who live in various regions of the United States. And that's why we're doing this series of conferences today.

I also think that, as all of you know, as a former Governor, that a lot of the best ideas in the country are not in Washington and don't get there unless you go out and find them. In preparation for this conference, I was given a remarkable biography of the remarkable Oregon Governor Tom McCall, that was written by a man that works for the Oregonian, Brent Walth, and now, according to—I know that no one in the press ever gets it wrong, so I'm sure this book was right in every respect. *[Laughter]* The most impressive thing about the book to me, maybe because of my own experiences with my own mother, was that once Governor McCall's mother was having trouble getting a hold of him, so she called the White House because she heard that the White House could get in touch with anybody, and she actually got President Johnson on the phone and said that she needed to talk to her son. And President Johnson called the Governor and told him to call his mother. *[Laughter]*

Now, that is the kind of full-service Federal Government I have sought to bring to the American people. *[Laughter]* And that is the tradition we are trying to build on.

As the Vice President said, we are here to, first of all review the facts about the region's economy, the good things and the bad things, the barriers to progress, and the possibilities. We are here to determine the impact of the present policies of our administration on that and to get as many new, clear, specific suggestions as possible for where we should go together.

I think it is important to do these things because too often the further you get away from the grassroots in America, the more theoretical and the less practical the debates become. And that is especially true now because we're at an historic watershed period in American history. We won the cold war, but we no longer have a common enemy and a common way of organizing ourselves and thinking about how we should relate to the rest of the world.